



**CITY COUNCIL MEETING MINUTES**  
**February 4, 2020**

**REGULAR MEETING**

**4:30 P.M.**

Mayor Kozlowski called the meeting to order at 4:30 p.m.

- Present: Mayor Kozlowski, Councilmembers Collins, Junker, Weidner and Polehna
- Absent: None
- Staff present: City Administrator McCarty  
City Attorney Land  
Community Development Director Turnblad  
Police Chief Gannaway  
Fire Chief Glaser  
Public Works Director Sanders  
Finance Director Provos  
Library Director Troendle  
Water Board Manager Robert Benson  
Administrative Assistant Manos

**OTHER BUSINESS**

Public Works/Water Board – Transition Planning Framework Update

City Administrator McCarty presented a draft planning document, framing the elements that need to be included from a staff perspective, in considering the transition of the Water Board Department into the Utility Division. A team has been established and a preliminary meeting was held. A consultant may be brought in to assist with some of the analysis. Desired and undesired outcomes were identified, for instance, the team does not want any reduced customer service to the community. The plan will identify what will change and what will stay the same. It is expected that the principal team members will spend approximately six months doing this work. Regular meeting dates have been established. Team members will update the Council each month.

Councilmember Weidner noted that, based upon the conversation at the last meeting, the motion was to proceed with the planning process and see what a transition would look like, not to actually incorporate the departments. He asked at what point will it be necessary to take potential action or call a vote of the Council, which he understands must be unanimous. He inquired where does a decision have to be made prior to investing 150 hours for each person; and Mr. McCarty replied that sooner rather than later. A Charter amendment would be required. Staff would prefer to have clear direction from the Council to go forward rather than investing 600-800 of staff time over the next six months and then not move forward at all. Whether or not the Water Department moves into Public Works, the organizational structure shown on Appendix E is valid for Public Works in its current state, because the City has funded a Parks and Rec management level position.

Councilmember Weidner again asked at what point will there be enough information before the City Council to decide and vote to make the decision? He is concerned about wasting

staff time; and Mr. McCarty responded that it will take about 60 days to define some options and details, for example, what would be needed to allow IT to make sure the systems talk to each other. So it may be the end of April when a definitive direction will be needed before investing more time.

Councilmember Weidner asked if that would be the point at which there are defined possible options, for example May 31 - would that be the date when the Council would determine whether these are viable options; and Mr. McCarty replied yes. May 31 might be a good target date because by then staff hopes to have defined different options, to have completed a pros and cons cost benefit analysis of the various options, and to be able to present a couple pathways to the Council.

Councilmember Junker agreed with Councilmember Weidner that he does not want to spend the entire year investigating the proposal and then vote no. But before voting he wants to make sure he has sufficient data to support the decision.

Councilmember Weidner noted there is still a lot of work to be put in between the recommended transition plan and the start date. He asked, what do the options mean; and Mr. McCarty explained the options will be pathways to get to the desired structure. For instance, a transition might be done over 1 year, six months or two years, what elements might be easier transitioned than others, for example, could software systems be transitioned first and then staff, working out the bargaining and contracts - those are the kind of options that may happen sooner or later. The pathway is how to do that.

Councilmember Junker asked if the unions involved; and Mr. McCarty replied yes, both the Water Board and City staff have unionized operations. They are the same union but different chapters.

Councilmember Weidner asked at what point, if a transition plan is unanimously approved by the Council, would it get presented to the Charter Commission for a vote; and City Attorney Land answered that the Council vote must be unanimous whereas the Charter Commission only needs a majority vote. The Council must develop a full explanation as to why this is best for the City. Language in the Charter would need to be amended to remove all the specifics of the Water Board and move it into City code as a regular department. Then on a separate level, staff will have to deal with what City Code will look like. There will have to be an equivalent in that chapter. The Charter Commission will have to be convinced that it is in the best interests of both bodies. The Charter Commission would have to vote and approve it, then submit it to the Council for a vote. There would be two readings, including a public hearing. Once adopted it does not become effective for 90 days. So there is still the 90 day transition period when the Council would have time to implement the transition.

Councilmember Weidner reiterated that the biggest issue is if the proposal does not go forward, then he would like to conserve staff time and not invest the remaining hours.

#### Update on Participation in State Performance Measurement System Program

City Administrator McCarty reported on the State Department of Revenue's Performance Measurement System Program. The City has formed a team to review this program. Moving forward with this plan is one of the City's Strategic Plan items. The City needs to adopt and maintain ratings and report annually on at least ten of the measures indicated. Many of the items are data sets that the City already collects and maintains. The City also has a survey instrument that can gather public input. The State's program runs July 1-June 30. Staff will

verify the data through 2019 and will bring back a resolution for consideration by the Council to join the program in May in order to hit the July timeline. The work team will continue reviewing other performance measures so at some future date there will be performance indicators for all the programs and services that the City provides.

Councilmember Junker inquired about if the police rates are on a calendar or fiscal year; and Police Chief Gannaway replied that the crime rates are tracked on a calendar year basis. Staff is still figuring out how to extract the data from the new computer system for 2019. It will be forthcoming.

Mr. McCarty noted that staff will be able to verify end of year data points within a couple of months. A 14 cent per capita increase in State Aid will come if the City joins the program and reports annually.

Councilmember Polehna stated he thought the City already had an ISO rating; and Fire Chief Glaser responded yes, the City's ISO rating is 4.

### Bird City Program

Community Development Director Turnblad informed the Council that the work plan to attain Step 3 GreenStep Cities status includes becoming a Bird City. Staff is requesting the Council to consider the program. He explained the benefits of being a Bird City: tourism, ecosystem health, human health, community and conservation reputation. Communities are eligible for initial recognition as a Bird City when they implement at least seven of 18 best practices and host an International Migratory Bird Day celebration. The City has already completed six of the seven. Sustainable Stillwater is ready to host the International Migratory Bird Day celebration. Once initially recognized, the City will identify goals for that particular year. Staff recommends entering the program.

Motion by Councilmember Collins, seconded by Councilmember Polehna, to enter the Bird City Program. All in favor.

### Parking Ramp Revenue System

Community Development Director reported that proposals to replace the gate equipment at the City parking ramp were received from both AirGarage and Passport Parking. The City Council awarded the project to Passport Parking in November, and staff began working with Passport Parking representatives to draft a contract. However, Passport's minimum charge for the Permit Management and Enforcement Management Modules has increased to \$18,000 each. Previously there was no minimum fee for the enforcement module and only a \$6,000 minimum fee for the permit module. The result is that the annual cost of Passport's services to the City would increase by \$30,000. Therefore, the Parking Commission reconsidered to whom they should award the contract. Since AirGarage can adequately handle revenue for the parking ramp, and the fees are considerably less, they recommended that the contract be awarded to AirGarage instead of Passport Parking.

Mayor Kozlowski asked what company is used for the surface lots; and Mr. Turnblad answered that there is one vendor who operates pay on foot machines. Enforcement is manual. The City is not ready to use AirGarage for the whole system yet.

On a question by Mayor Kozlowski about why the City cannot get one vendor for the whole City: ramps, surface lots and everything; and Mr. Turnblad replied that it would be possible, but it would take a while to retool the contract. Right now, after hours problem calls at the

parking ramp go to Washington County dispatch, which is discontinuing this service, so the City needs to convert the system soon.

Councilmember Collins inquired if anybody has reached out to AirGarage to ask if they have had discussions about making it more feasible; and Mr. Turnblad responded yes. AirGarage is a startup company. They began in a small market and slowly started doing work for municipalities, but there are not many municipalities that use their service. They insist they can handle it, but the Downtown Parking Commission (DTPC) is a little more cautious.

Councilmember Polehna asked why the City does not revisit the options; and Mr. Turnblad answered because of a loss of time - if the parking ramp gate is simply left up after hours and weekends, that revenue would be lost.

Councilmember Junker noted that AirGarage gave a good presentation. In years and months to come, the City would like to expand using the same vendor. AirGarage stated they were not there yet, so the DTPC leaned more toward Passport, but then Passport decided to raise their fees significantly. With Washington County no longer handling problems with the gate arms after hours and on weekends, leaving the arm up would cause a loss of significant revenue. The DTPC hears all the time that reserving a parking space via phone is the way everybody wants to go.

Mr. Turnblad explained that a customer would drive into the ramp and there are license plate readers mounted at both gates. Within 10 minutes if the customer has not paid the bill, a notice goes to parking enforcement. Then they will enforce according to policy.

On a question by Councilmember Weidner about when parking enforcement is staffed; Police Chief Gannaway replied from 7 am until 3:30 p.m. in the off season. In summer, until 1 a.m.

Councilmember Weidner inquired if there is any City ordinance dealing with the owner of a vehicle who does not pay for their parking, and do they get a citation mailed to them; and Mr. Turnblad responded that any time a customer enters the ramp, the City will know within 10 minutes whether they paid or not. Whether a ticket is sent depends on the policy of the Department.

Councilmember Weidner asked about the enforcement mechanism, and is the citation sent to the person who is driving or the owner of the vehicle; and Mr. Gannaway answered that the City prosecutor is dealing with judges on that very issue right now. It is directly related to certifying a citation against the registered owner when no one is present.

Councilmember Junker noted that with AirGarage, within 10 minutes of someone driving into the ramp and not paying, the City's enforcement officers will be notified and they will issue parking tickets to the vehicle at that time.

Community Development Director Turnblad recognized that what Councilmember Weidner's concern is when there is no enforcement officer on duty, can a ticket be issued later; and Councilmember Weidner noted you can show that you mailed it, but cannot prove that they received it. He inquired how can this be practically enforced after hours.

Councilmember Junker stated presently, a citation is a hard copy ticket placed on their windshield.

Councilmember Weidner pointed out that getting a ticket in the mail is different. He asked at what point is enforcement changed, for instance during event times; and Police Chief

Gannaway answered that during a vast majority of the City's large scale events, there is parking enforcement. The seasonal staff usually work May 1 to November 1.

Councilmember Weidner suggested if parking enforcement hours could be staggered and flexible, so no one would be certain whether someone is enforcing; and Mr. Gannaway responded that staff can explore that.

Councilmember Polehna questioned how will it work where some businesses right now will validate a customer's ticket; and Mr. Turnblad replied that it is easier with this mobile system because it will generate multiple passcodes for multiple situations. This system will be much easier for discounted coupons. There will still be a pay on foot machine for people who do not want to use the mobile app. Additionally, AirGarage offers at no charge a barnacle as an enforcement technique. It costs nothing if the City enters a contract with them. If someone does not pay, after hours, they have someone in the area who places the barnacle on the car and the car cannot be moved until the ticket has been paid. He thinks the DTPC would prefer not to go that severe, but mail the tickets. There are other options if the Council really wants to do it.

Councilmember Weidner stated he prefers to look at a different enforcement option, involving staggering personnel during the off season and including Friday and Saturday evenings when the ramp is most full.

Mr. Turnblad asked if the DTPC's recommendation to go forward with AirGarage for the only parking ramp acceptable? And added, the DTPC would like to enter the world of mobile pay apps slowly rather than the entire downtown all at once. That is why they wanted to do just the parking ramp first.

Mayor Kozlowski indicated that he has looked at AirGarage's website and it looks like they could very well be ready to handle the whole system in the very near future if they cannot already.

Councilmember Weidner agreed, but if there is no planned enforcement for 2/3 of the day for 6 months of the year, it does not make sense unless the City can figure out an enforcement schedule.

Chief Gannaway noted that parking enforcement during the day in the off season is a lot of making sure service vehicles are moving, things like that. It is almost a 24 hour job year-round. That is why the current person works 7 am – 3:30 pm. He is busy throughout the day. The option is find another part time person to work evening hours, or find another full time person to work year-round.

Motion by Councilmember Polehna, seconded by Councilmember Junker, to award the contract for replacement of the parking ramp equipment to AirGarage. All in favor.

## **STAFF REPORTS**

Fire Chief Glaser stated that there was a structure fire that a neighbor spotted this afternoon on Croixwood Boulevard, with no injuries.

Administrative Assistant Manos explained the Stillwater Photo Contest. The deadline is February 14.

Community Development Director Turnblad reported that the Building Official was named Building Official of the Year by the State Association of Building Officials. He added that

pursuant to MnDOT, the Lift Bridge will not be available for private events, only the portion of Chestnut that the City will have control over. The only events allowed on the Lift Bridge will be those that the City hosts.

Councilmember Polehna asked the status of the name the park contest; and Mr. Turnblad responded that he will find out.

Councilmember Junker remarked that there are a number of 40-foot light poles downtown that are not going on at night; and Public Works Director Sanders replied staff has notified Xcel Energy. There is a short in the circuit someplace. They cannot find it this time of year. He will give them another call.

City Administrator McCarty reported that the Legislature goes into session next week and they will discuss the bonding bill. He stated upcoming League of Minnesota Cities events include March 18-19, the Legislative conference, and the June 24-26 annual conference.

Library Director Troendle reported that the Library’s new memory minder kits are available for six-week check out. They are designed for different levels of memory loss.

**RECESS**

Mayor Kozlowski recessed the meeting at 5:34 p.m.

**RECESSED MEETING**

**7:00 P.M.**

Mayor Kozlowski called the meeting to order at 7:00 p.m.

Present: Mayor Kozlowski, Councilmembers Collins, Junker, Weidner (arrived at 7:12) and Polehna

Absent: None

Staff present: City Administrator McCarty  
City Attorney Land  
Community Development Director Turnblad  
Police Chief Gannaway  
Fire Chief Glaser  
Public Works Director Sanders  
Assistant City Engineer Abdullah  
Finance Director Provos  
Administrative Assistant Manos

**PLEDGE OF ALLEGIANCE**

Mayor Kozlowski led the Council and audience in the Pledge of Allegiance.

**PETITIONS, INDIVIDUALS, DELEGATIONS & COMMENDATIONS**

There were no petitions, individuals, delegations or commendations.

**OPEN FORUM**

Chris Bellefeuille, lead pastor at Trinity Lutheran Church, stated that Trinity is partnering with St. Andrew in Mahtomedi to address the desperate need for cold weather shelter. A daily warming space is provided from 10 a.m. - 3 p.m., and when the temps dip below -10,

guests may come in overnight. This is being called the Stillwater Daytime Warming Space and Stillwater Emergency Overnight shelter.

## CONSENT AGENDA

January 21, 2020 special and regular meeting minutes

Payment of Bills

CSAH 5 Improvement Project Phase 2 Project Cooperative Construction Agreement

CSAH 5 Improvement Project Phase 2 Project Cooperative Maintenance Agreement

**Resolution 2020-015**, approve Parking Restrictions along portions of Olive

Street/Owens Street (County State Aid Highway 5) from Seeley Street to Elm Street (Project No. S.A.P. 082-605-016 and S.A.P. 169-020-010)

**Resolution 2020-016**, appointing Election Judges and Fixing Compensation for the 2020 Presidential Nomination Primary Election

Stillwater Library Temporary Liquor License for July 4th Light a Spark Event

**Resolution 2020-017**, approving new Tobacco Licenses for Stillwater PB Inc, dba Old Town BP, and H&H Inc, dba Greeley BP

Mayor Kozłowski pulled the CSAH 5 Improvement Project Phase 2 Project Cooperative Construction Agreement; CSAH 5 Improvement Project Phase 2 Project Cooperative Maintenance Agreement; and **Resolution 2020-015**, approve Parking Restrictions along portions of Olive Street/Owens Street (County State Aid Highway 5) from Seeley Street to Elm Street (Project No. S.A.P. 082-605-016 and S.A.P. 169-020-010).

Motion by Councilmember Collins, seconded by Councilmember Polehna, to adopt the Consent Agenda as amended. Motion passed 4-0.

Councilmember Junker noted that the CSAH 5 project is a Washington County project, but is within Stillwater. It touches all four Wards, involving all of the Councilmembers and Mayor. He would like to make sure communication is good especially with the parking restrictions.

Councilmember Polehna remarked that he has heard nothing about it. He asked if there have been neighborhood meetings; Public Works Director Sanders responded that the County started this project a few years ago. It is called the County Road 5 Pedestrian Safety Improvements, a three phase project. It involves a mill and overlay for the entire length of the project segment, plus on Owens between Olive and Sycamore there will be new curbs and sidewalks. This phase of the project is just under \$4 million. There have been 2-3 neighborhood meetings on this project. There will be about \$400,000 in City cost participation, so the City is assessing a portion of that cost to the property owners where sidewalk and curb is being replaced. The project is no longer eliminating parking on the west side of Owens Street from McKusick Road up to Sycamore, as originally proposed. The County is adding left turn lanes at Brick and Olive Streets, due to the heavy traffic. Therefore there will be no parking on the section of Olive from Hemlock to Seeley, to allow for the left turn lanes.

Councilmember Junker inquired if County Road 5 from Olive to Sycamore will be narrowed; and Mr. Sanders replied that from Olive to Mulberry the road is being narrowed from 44 to 42 feet. From Laurel to Sycamore it is being narrowed to 38 feet.

Councilmember Junker questioned if heading north on County Road 5 to Myrtle, will drivers still be able take a right turn while someone goes straight; and Mr. Sanders replied yes, there

will be “no parking” signage 30 feet from the stop sign, so that will allow the right turn to occur. This will also be for the north side of the intersection turning right onto Myrtle Street. Bid opening will be in the first part of March, so quotes will be presented to the Council for approval in April. He has talked to Lumberjack Days organizers and they are looking at altering the parade route for this year.

Motion by Councilmember Polehna, seconded by Councilmember Collins, to approve CSAH 5 Improvement Project Phase 2 Project Cooperative Construction Agreement; CSAH 5 Improvement Project Phase 2 Project Cooperative Maintenance Agreement; and **Resolution 2020-015**, approve Parking Restrictions along portions of Olive Street/Owens Street (County State Aid Highway 5) from Seeley Street to Elm Street (Project No. S.A.P. 082-605-016 and S.A.P. 169-020-010). All in favor.

## **PUBLIC HEARINGS**

There were no public hearings.

## **UNFINISHED BUSINESS**

**CPC Case No. 2020-01, Ordinance Amendment to City Code Section 30-3. Subd. 2 (1), regarding trash container storage in residential areas. – Ordinance 2nd Reading**

Community Development Director Turnblad reviewed that to better guide residents in storing their garbage containers out of view, as well as to help enforcement efforts, it is advisable to revisit and amend the current City Code. Garbage containers ought to be stored in a garage or accessory building and if one is not available, then the trash containers should be screened from street view by a privacy fence or vegetation that, when mature, screens as effectively as a privacy fence. Containers that are not stored inside a garage or accessory building will have to be located behind the front building line of a house, and if on a corner lot, the containers must be located behind both the front building line and the exterior side building line of the house. Combined, these two remedies will eliminate much of the gray areas when it comes to enforcement, as well as helping to maintain the neighborhoods' desirable appearances.

Mayor Kozlowski asked what is driving the ordinance amendment; and Mr. Turnblad answered that the City has been receiving more and more complaints about trash containers in front yards.

Councilmember Collins inquired what happens now if a property owner is not in compliance; and Mr. Turnblad replied that they get a letter from the zoning administrator to put it out of view.

Councilmember Polehna stated he has received many emails about this ordinance. People do not realize that it has been on the books for years. He sees garbage cans everywhere. He asked if it is enforced strictly by complaint; and Mr. Turnblad answered yes.

Councilmember Polehna questioned how to inform the public; and Mr. Turnblad responded that notice will be included in the City newsletter, website and the residents' guide.

Motion by Councilmember Weidner, seconded by Councilmember Junker, to adopt **Ordinance No. 1138**, an ordinance amending Chapter 30 of the Stillwater City Code relating to the storage and screening of residential recycling and trash containers. All in favor.

CSAH 5 Improvement Project Phase 2 Approve Plans and Specs and Authorize Bids

Public Works Director Sanders reported that the Washington County Transportation Department has completed the plans and specifications for their road improvement project on Olive and Owens Street between Pine Tree Trail and Sycamore Street. This project includes road resurfacing, road narrowing, replacement of curbs and replacement of sidewalks. Even though this is a County led project, the City is assessing a portion of its cost of the project on Owens Street between Olive Street and Sycamore Street, to the affected property owners and must follow Minnesota Statute Chapter 429 process. Washington County has indicated that bids will be opened on March 3. Construction would occur over the spring and summer of 2020. It is recommended that Council approve the plans and specifications and authorize the advertisement of bids.

Motion by Councilmember Junker, seconded by Councilmember Polehna, to adopt **Resolution 2020-018**, approve Plans & Specifications and Ordering Advertisement for Bids for the County Road 5 Improvement Phase 2 (Project 2019-09). All in favor.

**NEW BUSINESS**2020 Street Improvement Project Feasibility Report

Assistant City Engineer Abdullah reviewed the project. In all, there are 3.1 miles of streets proposed for improvements, 1.27 miles of mill and overlay, and 1.83 miles of street reconstruction. The total estimated cost of the project is \$2,493,894, including design, surveying, inspection, administration, and contingencies. The project would be funded through three sources: assessments, permanent improvement bonds and Municipal State Aid Funds. Since the project is feasible from an engineering standpoint and the project is cost effective, it is recommended that Council accept the feasibility report for the 2020 Street Improvement Project and order a public hearing to be held on February 18, 2020.

Councilmember Junker noted that it has been almost 50 years since those streets were redone. He asked if the sidewalk on Hickory and Fourth Street are being redone; and Mr. Abdullah answered that the whole intersection will be redone. The tunnel is 10-14 feet deep. That work will not be assessed, but will be paid by State Aid funds.

Councilmember Weidner inquired what the budget is for street reconstruction and why were some parts of this project pulled out; and Public Works Director Sanders responded that the department budgeted around \$2.4 million for this year. Staff wanted to make sure areas to be done were tied in with work being done to result in better bids. The Croixwood area will probably get a mill and overlay next year. If all the streets studied were included, it would have cost more than \$3.5 million. Next year the requested budget will probably go up to \$2.6 million for street improvement projects. Regarding Croixwood Boulevard, he informed the Council that because the street is wider than normal, when mill and overlay was done in the 1990s there was some concern about these people paying for the extra width of the road compared to a typical residential street, which is about 32 feet, so that extra width was taken out of the assessed costs for the Croixwood Boulevard residents. The same was done on Fourth Street, which is a State Aid road and wider than normal. The extra width was taken out of the assessment calculation for those properties.

Councilmember Weidner questioned what the total budget is for capital improvements for roads this year; and Mr. Sanders replied around \$4.5 million will be spent for road projects this year.

Motion by Councilmember Polehna, seconded by Councilmember Collins, to adopt **Resolution 2020-019**, resolution Receiving Report and Calling Hearing on 2020 Street Improvement Project, Project 2020-02. All in favor.

Maple Island Brewery July 4th Event

Community Development Director Turnblad informed the Council that Maple Island Brewery has made application for permission to host an event in their parking lot on July 4th, 2020. Since the event will be held entirely on private property, a special event permit is not necessary. However, Council permission is still required to hold the outdoor event. Outdoor entertainment on private property downtown is normally allowed by Special Use Permit. Although, the City Council can approve a "one time ... event not occurring on a regular basis" without going through the entire Special Use Permit process. Therefore, the Council is asked to review and approve the July 4th event. Mr. Turnblad suggested that routine items such as this be put on the Consent Agenda. The Council consensus was to put routine annual events on the Consent Agenda.

Motion by Councilmember Junker, seconded by Councilmember Collins, to approve the Maple Island Brewery July 4th Event with the six conditions recommended by staff. All in favor.

**COUNCIL REQUEST ITEMS**

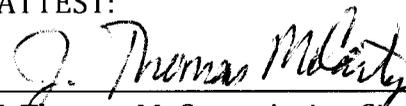
Councilmember Polehna asked if the ADA compliant plan is coming back this month and Public Works Director Sanders answered that the intent is to have the consultant go to the Human Rights Commission this month and the Council the following month.

**ADJOURNMENT**

Motion by Councilmember Junker, seconded by Councilmember Polehna, to adjourn. All in favor. The meeting was adjourned at 7:51 p.m.

  
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Ted Kozlowski, Mayor

ATTEST:

  
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J. Thomas McCarty, Acting City Clerk

**Resolution 2020-015**, approve Parking Restrictions along portions of Olive Street/Owens Street (County State Aid Highway 5) from Seeley Street to Elm Street (Project No. S.A.P. 082-605-016 and S.A.P. 169-020-010)

**Resolution 2020-016**, appointing Election Judges and Fixing Compensation for the 2020 Presidential Nomination Primary Election

**Resolution 2020-017**, approving new Tobacco Licenses for Stillwater PB Inc, dba Old Town BP, and H&H Inc, dba Greeley BP

**Resolution 2020-018**, approve Plans & Specifications and Ordering Advertisement for Bids for the County Road 5 Improvement Phase 2 (Project 2019-09)

**Resolution 2020-019**, resolution Receiving Report and Calling Hearing on 2020 Street Improvement Project, Project 2020-02

**Ordinance No. 1138**, an ordinance amending Chapter 30 of the Stillwater City Code relating to the storage and screening of residential recycling and trash containers